

City of Highland Building and Zoning

Combined Planning & Zoning Board Agenda Highland Area Senior Center – 187 Woodcrest Drive December 6, 2023 7:00 P.M.

- 1. Call to Order
- 2. Roll Call
- 3. General Business:

Approval of the November 1, 2023 Regular Meeting Minutes

4. Public Comment Section

Persons who wish to address the Combined Planning and Zoning Board regarding items not on the agenda may do so at this time. Speakers shall be limited to five (5) minutes or a reasonable amount of time as determined by the City Attorney. Any presentation is for informational purposes only. No action will be taken.

5. Public Hearings and Items Listed on the Agenda

Persons wishing to address the Combined Planning and Zoning Board regarding items on the agenda may do so after the Chairperson opens the agenda item for public hearing or for public comment. Speakers shall be limited to five (5) minutes or a reasonable amount of time as determined by the City Attorney.

6. New Business

- a) Warson Development LLC (2 North Meramec Ave 3rd floor St Louis MO 63105) is requesting a Special Use Permit for a short-term rental within the C-2 Central Business District at 1014 Laurel St. PIN# 01-2-24-05-06-104-035.
- b) Duane and Melanie Steiner, on behalf of DSM Family LLC (3162 lakeside Dr., Highland, IL 62249) is requesting to rezone Parcels: 01-1-24-06-00-000-025.002, 01-1-24-07-00-000-002, 01-1-24-06-00-000-020, and 01-1-24-06-00-000-019.001 from R-1-C Single Family to Industrial pending Annexation.
- c) Duane and Melanie Steiner, on behalf of DSM Family LLC (3162 lakeside Dr., Highland, IL 62249) is requesting a special use permit for a ground mount solar energy system within the Industrial District at Parcels: 01-1-24-06-00-000-025.002, 01-1-24-07-00-000-002, 01-1-24-06-00-000-020, and 01-1-24-06-00-000-019.001 pending Annexation.

7. Calendar

a. January 3, 2024 – Combined Planning and Zoning Board Meeting

8. Adjournment

Citizens may attend in person or monitor the meeting by phone. To monitor the meeting, call 618-882-4358 and use conference ID# 267091. To have a comment read into the meeting minutes, email your comment to highlandzoning@highlandil.gov or submit it through our Citizen Request portal on our website.

Anyone requiring ADA accommodations to attend this public meeting, please contact Jackie Heimburger, ADA Coordinator, at 618-654-9891.



December 6, 2023

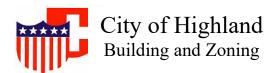
To: Combined Planning & Zoning Board

From: Mallord Hubbard, Economic Development Coordinator

RE: Agenda Items B and C

The following items are being pulled from the agenda at the request of the applicant's request.

- b) Duane and Melanie Steiner, on behalf of DSM Family LLC (3162 lakeside Dr., Highland, IL 62249) is requesting to rezone Parcels: 01-1-24-06-00-000-025.002, 01-1-24-07-00-000-002, 01-1-24-06-00-000-019.001 from R-1-C Single Family to Industrial pending Annexation.
- c) Duane and Melanie Steiner, on behalf of DSM Family LLC (3162 lakeside Dr., Highland, IL 62249) is requesting a special use permit for a ground mount solar energy system within the Industrial District at Parcels: 01-1-24-06-00-000-025.002, 01-1-24-07-00-000-022, 01-1-24-06-00-000-020, and 01-1-24-06-00-001-019.001 pending Annexation.



Meeting Date: November 22, 2023

From: Mallord Hubbard, Economic Development Coordinator

Location: 1014 Laurel Street

Zoning Request: Special Use Permit

Description: SUP to allow for a short-term rental in the C-2 district

Proposal Summary

The applicant and property owner is Warson Development LLC. The applicant of this case is requesting the following Special Use Permit to comply with Table 3.1 of Section 90-201 of the City of Highland Municipal Code (hereafter known as the "zoning matrix"):

- Warson Development LLC (2 North Meramec Ave) is requesting a Special Use Permit for a short-term rental within the C-2 Central Business District at 1014 Laurel Street. (PIN# 01-2-24-05-06-104-035)

The zoning matrix identifies "short term rental" as Special Use within the C-2 Central Business district.

Comprehensive Plan Consideration

The subject property is denoted as downtown on the Comprehensive Plan's Future Land Use Map. A short-term rental is an appropriate Special Use for the downtown area.

Surrounding Uses

Direction	Land Use	Zoning
North	Voegele Photography Studio	C-2
South	Rogier Insurance Agency	C-2
East	Downtown Highland Square	C-2
West	West Rear Parking Lot	

Standards of Review for Special Use Permits

Below are the six (6) consideration items listed in Section 90-79 of the Zoning Code which the Combined Planning and Zoning Board shall take into account while reviewing a SUP request.

1. Whether the proposed amendment or Special Use is consistent with the City's Comprehensive Plan;

The proposed Special Use is consistent with the Comprehensive Plan.



2. The effect the proposed amendment or Special Use would have on public utilities and on traffic circulation;

The proposed short-term rental would not have an adverse effect on public utilities or traffic circulation on nearby streets. Off-street parking is provided.

3. Whether the proposed design, location and manner of operation of the proposed Special Use will adequately protect the public health, safety and welfare, and the physical environment;

The proposed Special Use will adequately protect the public health, safety and welfare, and the physical environment.

4. The effect the proposed Special Use would have on the value of neighboring property and on this City's overall tax base;

The proposed Special Use will not have a detrimental impact on the value of neighboring property. It will contribute to the City's overall tax base through the hotel-motel tax generated.

5. The effect the proposed Special Use would have on public utilities; and

The proposed Special Use will utilize public utilities and will not have a detrimental impact on said utilities.

6. Whether there are any facilities near the proposed Special Use, such as schools or hospitals that require special protection.

There are no facilities near the proposed Special Use that require the need for special protection.

Staff Discussion

In addition to the Review Criteria listed above, Section 90-216 ("Short-Term Rentals"), Subsection C, of the Zoning Code requires four additional review criteria:

1. The proposed short-term rental has complied with all provisions of subsection (b) of Section 90-216 (Short Term Rental Requirements).

The proposed short-term rental does comply with all requirements listed in Section 90-216(b) of the Zoning Code.

2. The proposed short-term rental will not cause a negative cumulative effect when considered in conjunction with the effect of other short-term rentals in the immediate neighborhood.

Staff believe that this short-term rental, in conjunction with other short-term rentals, will not have a negative cumulative effect on the neighborhood on the City as a whole.



3. The proposed short-term rental will not have a substantial adverse impact on the use, enjoyment, or property values of adjoining properties.

The short-term rental will not have a substantial adverse impact on the use, enjoyment, or property values of adjoining properties, especially because of its location within the downtown core.

4. The proposed short-term rental will not have an adverse effect upon the public health, welfare, or safety of the community.

Staff believe that the proposed short-term rental will not have an adverse effect on the public health, welfare, or safety of the community.

Staff sees a need for more hospitality businesses in Highland and a new short-term rental would help to meet this demand.

It should be noted that off-street parking is not required in the area enclosed by 12th Street, Walnut Street, 9th Street, and Pine Street, provided the site is located within 500 feet of a public parking lot or an alternative parking plan is approved. The subject property is located within 500 feet of a public parking lot and therefore no off-street parking is required.

Staff Recommendation

Staff recommend approval of the Special Use Permit.

Aerial Photograph





Site Photos





City of Highland

DEPARTMENT OF ECONOMIC AND COMMUNITY DEVELOPMENT BUILDING AND ZONING DIVISION

SPECIAL USE PERMIT APPLICATION

Certain uses, because of their special operational or physical characteristics, may or may not have a detrimental impact on nearby permitted uses, depending upon their precise location, manner of operation, and other factors. Such special uses require careful case-by-case review, and may be allowed only pursuant to the following requirements and procedures.

- 1. <u>Pre-Application Conference</u>: A pre-application conference shall be required prior to submission of any application for Special Use Permit pursuant to Section 90.057.
- 2. <u>Application & Fee</u>: A proposal for a zoning district amendment shall be filed with the Administrative Official on forms provided herein along with a \$250.00 review and processing fee as required pursuant to Section 90.067 of the City's Zoning Code. Additionally, any proposal to construct a non-residential structure greater than 2,500 square feet shall comply with the Site Plan Review Procedures contained in Article 13 herein. An application shall not be scheduled for public hearing until the application form has been fully completed, the filing fee paid, and all required information submitted.
- 3. <u>Public Notice City:</u> The Office of the Administrative Official shall be responsible for having an official notice of the public hearing published in a newspaper of general circulation at least fifteen (15) days prior to the hearing. The notice shall fix the time and place of the hearing and shall describe generally the change requested.
- 4. <u>Notice to Neighbors City</u>: It shall be the City's responsibility to submit a notice of intent to surrounding property owners by regular mail **no less than 15 days prior to the scheduled meeting date**. The notice shall contain the time and place of the public hearing and a statement regarding the purpose of the hearing, including, but not limited to, the location of the subject property(s) being considered for rezoning, the existing and proposed zoning classifications and proposed uses for the site. (Notice must entail a minimum of 250 feet from the applicant's property lines).
- 5. <u>Public Hearing</u>: The Combined Planning and Zoning Board shall hold a public hearing at which time citizens and parties of interest shall have an opportunity to be heard. At the hearing any interested party may appear and testify, either in person or by duly authorized agent or attorney. The public hearings are held in City Hall located at 1115 Broadway, Highland, IL in the Council Chambers.
- 6. Combined Planning and Zoning Board Recommendation: The Administrator shall prepare an advisory report on every request for a special use permit and present said report to the Combined Planning and Zoning Board at the next regular Combined Planning and Zoning Board meeting. The Combined Planning and Zoning Board shall hold a public hearing at which time citizens and parties of interest shall have an opportunity to be heard. In order to recommend approval or disapproval of a proposed special use permit, the Combined Planning and Zoning Board shall consider the following matters:
 - a. Whether the proposed amendment or special use is consistent with the City's comprehensive plan;
 - b. The effect the proposed amendment or special use would have on public utilities and on traffic circulation;

- c. Whether the proposed design, location and manner of operation of the proposed special use will adequately protect the public health, safety and welfare, and the physical environment;
- d. The effect the proposed special use would have on the value of neighboring property and on this City's overall tax base;
- e. The effect the proposed special use would have on public utilities; and
- f. Whether there are any facilities near the proposed special use, such as schools or hospitals that require special protection.
- 7. <u>Decision by Council</u>: The City Council shall act on every request for a special use permit at their next regularly scheduled meeting following submission of the Combined Planning and Zoning Board's advisory report. Without further public hearing, the Council may grant a special use permit by an ordinance passed by simple majority vote of all members. In a separate statement accompanying any such ordinance, the Council shall state their findings of fact, and indicate their reasons for approving, with or without conditions, or denying the request for a special use permit.

EXHIBIT "A" Special Use Permit Application

Return Form To:	For Office Use Only		
Administrative	Date Submitted:		
Official City of	Filing Fee:		
Highland 12990	Date Paid:		
Troxler Rd			
Highland, IL 62249	Date Notices Sent:		
(618) 654-9891	Public Hearing Date:		
(618) 654-1901 (fax)	Zoning File #:		
APPLICANT INFORMATION:			
Applicant:	Phone:		
Address:			
Email Address:			
	Phone:		
	Zip:		
Email Address:			
PROPERTY INFORMATION:			
Street Address of Parcel ID of Property:			
Property is Located In (Legal Description):_			
Present Zoning Classification:	Acreage:		
Present Use of Property:			
Proposed Land Use:			
Description of avenaged use and vessens for	w cooking a special use powerity		
Description of proposed use and reasons fo	т seeking a special use permit:		

SURROUNDING LAND USE AND ZONING:

Applicant's Signature

Nort	h			
Nort	II			
Sout	h			
East				
West	t			
his s	pecial use be valid only for a specific time period? Yes	No		
hat l	ength of time?			
Does	the proposed Special Use Permit meet the following standards? If not	. attach a		
	rate sheet explaining why.		Yes	No
,	/ill the proposed design, location and manner of operation of the propose will adequately protect the public health, safety and welfare, and environment;	•		
B. I	s the proposed special use consistent with this City's Comprehensive Pla	n;		
	Will the proposed special use have a minimal negative impact on the valuneighboring property and on this City's overall tax base;	ue of		
	Vill the proposed special use have a minimal negative impact on public on traffic circulation on nearby streets; and	utilities and		
	/ill the proposed special use have a minimal impact on the facilities near t special use, such as schools or hospitals require special protection?	the proposed		
HE F	OLLOWING ITEMS MUST ACCOMPANY YOUR APPLICATION:	l		
1.	One copy of a legal description AND warranty deed of the property property owner, a notarized letter from the property owner granting apply for the request will be required.	• •		
2.	A current plat, site plan, survey, or other professional illustration.			
	One copy of a narrative statement describing the impact of the prop purpose of the request, the desired land use, any traffic conditions proposed change may affect the character of the surrounding proper	s that may res	ult, ho	w the
	change will benefit the City of Highland.			
3.	change will benefit the City of Highland. Application fee.			
 4. 5. 	, c	an, elevation p	olan, ex	kterior

Date

November 7, 2023

TO: Mallord Hubbard

Economic Development Coordinator

City of Highland, Illinois

FROM: David Schlafly

Warson Development LLC 2 North Meramec Ave 3rd floor

St Louis MO 631025

RE: Special Use Permit Application for 1014 Laurel Street, Highland II 62249

Supplement information.

Dear Mr. Hubbard,

Please find enclosed additional information pursuant to the application for the property located at 1014 Laurel Street, Highland IL.

Legal Description of the property.

Thirty-three (33) feet off of the entire North side of Lot Numbered Seven (7) in Block Numbered Twenty-four (24) in the City of Highland, as the same appears from plat thereof recorded in the Recorder's Office of Madison County, Illinois in Plat Book 4 Page 40 and recopied in Plat Book 15 on Page 20.

Warranty Deed.

See attached.



Statement describing the impact of the proposed change, purpose of the request, any traffic conditions that may result, how the proposed change will benefit the City Highland.

Impact of the proposed change of use to allow the 2nd floor apartments to include Airbnb / Vacation rental.

The second floor of 1014 Laurel Street existing condition and use is residential apartments. The second floor has been entirely gutted and rebuilt with new, thoroughly modern two -2 bedroom apartments with stylistic cues of the building's historic newspaper past- The Journal building.

Therefore, the requested additional use is not a change in zoning classification or utilization, rather it is an enhancement of the residential zoning to permit the residential units to be rented as fully fixtures apartments to guests of Highland families and businesses for shorter stays. There is no additional impact on City services or parking. The use will add guests to the city downtown district to shop and dine.

Change in traffic conditions.

The present zoning permits two residential apartments, and the proposed change of use will remain two residential apartments, therefore there is no change to the traffic condition of the subject area.

Purpose of the request.

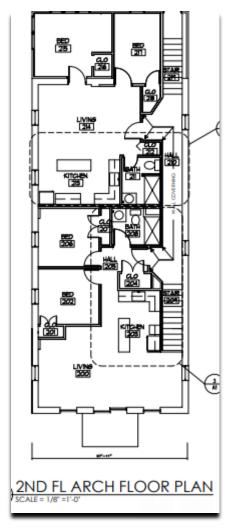
The purpose of the request is to allow the future use of the second floor residential apartment units as Airbnb and short term vacation rentals in compliance with City of Highland zoning codes.

How the change of use will benefit the City of Highland.

The new stylistic apartments bring much needed short term residential options to guests of Highland families and businesses.

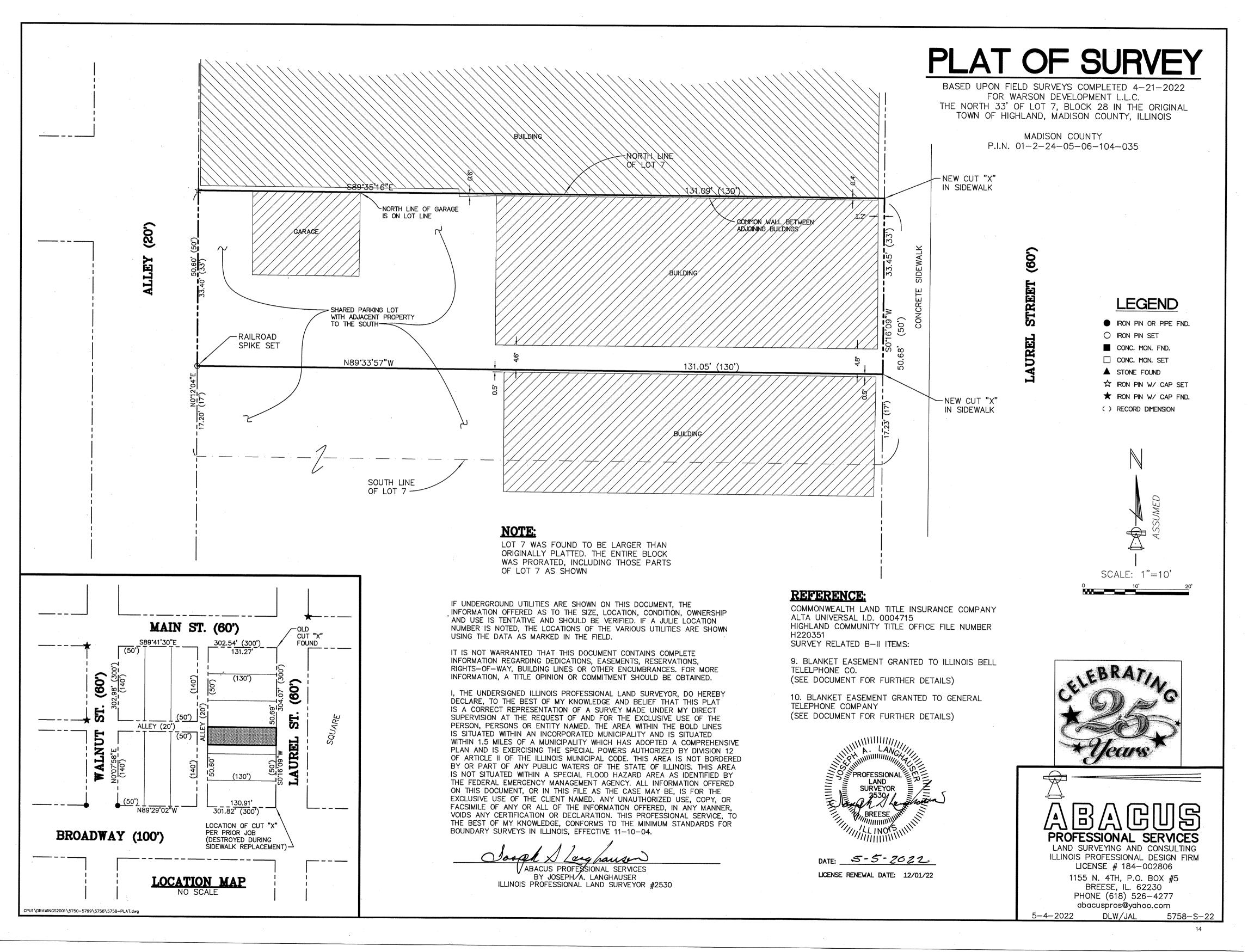
There is a scarcity of hotels, and fully fixture residential units for visitors to the City of Highland. Guests come to Highland for many reasons, to attend weddings, anniversaries, festivals, or business meetings.

The beautiful apartments being built at 1014 Laurel Street on Highland Square will complement the experience of guests to Highland with beautiful modern residential environment within a historic brick building on the Square. The City of Highland residents will benefit from the addition of residential options for guests and increasing dining and shopping activity on the Square.



Inspirational – old Newsroom





Charge & Return To: Community Title 901 Main St. Highland, IL 62249

PTAX-033106

2022R18554

STATE OF ILLINOIS
MADISON COUNTY
06/01/2022 11:03 AM
DEBRA D. MING-MENDOZA
CLERK & RECORDER
REC FEE: 51.00
CO STAMP FEE: 25.00
ST STAMP FEE: 50.00
RHSPS FEE: 9.00
OF PAGES: 4

H220351

THE ABOVE SPACE FOR RECORDER'S USE ONLY

CORPORATION WARRANTY DEED

THIS INDENTURE WITNESSETH, That the

Grantor:

Highland Journal Printing, Inc., an Illinois corporation

a corporation duly organized and existing under and by virtue of the laws of the State of Illinois, and duly authorized to transact business in the State where the following described real estate is located, for and in consideration of One Dollar and other good and valuable considerations, the receipt of which is hereby acknowledged, and pursuant to authority given by the Board of Directors of said corporation, CONVEYS and WARRANTS to

Grantee:

Warson Development, LLC, a Missouri limited liability company

whose address is: 2 N. Meramec Ave. 3rd floor, St. Louis, MO 63105

the following described real estate commonly known as 1014 Laurel St., Highland See Exhibit A for Legal Description

situated in the County of Madison in the State of Illinois.

IN WITNESS WHEREOF, said Grantor has caused its corporate seal to be affixed hereto, and has caused its name to be signed by the parties below on this				
		Highland Journal Printing, Inc., an Illinois corporation		
Atte	ested to By: Lan a halo	By: Ognela R. Schmitt		
Kei	th A. Federer, President	Pamela R. Schmitt, Secretary		
STA	ATE OF ILLINOIS)) SS			
COI	UNTY OF MADISON)			
I, the undersigned, a Notary Public, in and for said County and State aforesaid, do hereby certify that Keith A. Federer, and Pamela R. Schmitt, of said corporation, to me known to be the person(s) described in and who executed the foregoing instrument, appeared before me this day in person and severally acknowledged that in their respective positions as President and Secretary they signed and delivered the said instrument and caused the corporate seal of said corporation to be affixed thereto, pursuant to authority, given by the Board of Directors of said Corporation as their free and voluntary act, and as the free and voluntary act and deed of said corporation, for the uses and purposes therein set forth.				
Give	en under my hand and Notarial Seal this	day of <u>May</u> , 20 <u>22</u> .		
Му	commission expires: KELLI R HANEBRINI NOTARY PUBLIC, STATE OF I MY COMMISSION EXPIRES: 1	LLINOIS L		
	THIS INSTRUMENT PREPARED BY	FUTURE TAX BILLS		

Mottaz Law Office

2600 D. State Street Alton, IL 62002 should be sent to:

Warson Development, LLC, a Missouri limited liability company 2 N. Meramec Ave. 3rd floor St. Louis, MO 63105

PLEASE RETURN THIS DOCUMENT TO:

Re: H220351

Highland Community Title, LLC 901 Main Street Highland, IL 62249

Exhibit A

Thirty-three (33) feet off of the entire North side of Lot Numbered Seven (7) in Block Numbered Twenty-four (24) in the City of Highland, as the same appears from plat thereof recorded in the Recorder's Office of Madison County, Illinois in Plat Book 4 Page 40 and recopied in Plat Book 15 on Page 20.

Except any interest in the coal, oil, gas and other mineral rights underlying the land which have been heretofore conveyed or reserved in prior conveyances, and all rights and easements in favor of the estate of said coal, oil gas and other minerals, if any.

Situated in Madison County, Illinois

PPN: 01-2-24-05-06-104-035

IDENT: 3143 1512



THIS IS A LEGAL DOCUMENT - CONSULT YOUR PRIVATE ATTORNEY AFFIDAVIT TO COMPLY WITH PLAT ACT AND TRACT SURVEY REQUIREMENTS

Affiant is (agent for) (an officer of) (one of) the grantor(s) in a (deed) (lease) (contract) transferring interest in the real estate described in the accompanying document. Affiant further states this transfer is exempt from the Illinois Plat Act because it is:

(X) A.	NOT A DIVISION OF LAND (parcel lines unchanged)		() C. DIVISION FOR TAXI	ING PURPOSES ONLY (parcel lines change)
() B.	A DIVISION OF LAND THAT MEETS ONE OF T	HE FOLLO	WING EXCEPTIONS TO THE PLAT AC	ст.
1	A DIVISION OR SUBDIVISION OF LAND INTO TRACTS OF 5 ACRES OR MORE NOT	5.	A CONVEYANCE OF LAND OWNE STREETS OR EASEMENTS OF ACC	D BY A PUBLIC UTILITY NOT INVOLVING NEW ESS.
	INVOLVING NEW STREETS OR EASEMENTS- OF ACCESS WITH A MINIMUM OF FIVE (5) ACRES RESIDUE OR GRANDFATHERED UNDER PRIOR APPROVED PLAT BY LAND USE COMMUTEE	6.		HIGHWAY OR OTHER PUBLIC PURPOSE OR LAND FOR OR VACATION OF LAND SUBJECT
	USE COMMITTEE,	7.	A CONVEYANCE TO CORRECT DE	SCRIPTION IN PRIOR CONVEYANCE,
2	A DIVISION OR LOTS OR BLOCKS OF LESS THAN I ACRE IN A RECORDED SUBDIVISION NOT INVOLVING NEW STREETS OR EASEMENTS OF ACCESS.	8		ARCELS OF LAND FOLLOWING THE DIVISION S OF A PARCEL EXISTING ON 7/17/59 AND EASEMENTS OF ACCESS.
3.	A SALE OR EXCHANGE OF LAND BETWEEN OWNERS OF ADJOINING AND CONTIGUOUS LAND, A CONVEYANCE OF LAND FOR USE AS A RIGHT OF WAY FOR PUBLIC UTILITIES AND OTHER PIPELINES NOT INVOLVING NEW STREETS OR EASEMENTS OF ACCESS;		TRACT (EXCEPTION ONLY APPACRES FROM A LARGER TRACT A	ACT LESS THAN 5 ACRES FROM A LARGER PLIES TO THE 1ST LOT CONVEYED UNDER 5 AS IT EXISTED ON 10/1/73) (THE SINGLE TRACT IT HAVE BEEN SURVEYED BY AN ILLINOIS
4.			REGISTERED LAND SURVEYOR WHOSE SURVEY MUST HAVE BEEN I OR ACCOMPANY THE DEED)	
	IF "A" IS MARKED ABOVE, APPROVAIF "B OR C" IS MARKED ABOVE, APP			
Under p	enalties of perjury I swear that the statements	contained	here are true and correct. Highland Journal Printin Illinois corporation	g, Inc., an
	ashly Call	_ X	By:Pam Schmidt	Date: 5/27/22
H22035	V			OFFICIAL SEAL
		1	j .	KELLI R HANEBRINK
Subscrit	ped and sworn to before me:	Nøtary F	i Public Million	NOTARY PUBLIC, STATE OF ILLINOIS MY COMMISSION EXPIRES: 1/28/2026
	All divisions of less than 2 acres within the County	jurisdiction	must be reviewed by the Madison Co	unty Planning and Development Department
within 1 approve	idavit only ensures the Recorder's Office co 5 miles of a municipality, local ordinances and by the participating municipality. Each n Maps & Plats will process the deed upon p	may appl nunicipali	y. If exception 9 is used, it is required ty has five (5) business days to re	
Date Sub	mitted to Municipality (s)	Please C	heck One () Municipality J	urisdiction () County Jurisdiction
	Municipality(s) With Ju	risdiction		
Municip	oal Planning Officials Signature	Print N	lame	Date
Municip	oal Planning Officials Signature	Print N	lame	Date